Improving Community Resilience through Post-Disaster Temporary Housing Optimization

VANDERBILT VUNIVERSITY

DANIEL V. PERRUCCI HIBA BAROUD, PHD

VANDERBILT UNIVERSITY DEPARTMENT OF CIVIL ENGINEERING

SEPTEMBER 19TH, 2018

Background

- Recent significant increase in severity and frequency of natural disasters
- Number of post-disaster displaced people following a similar increasing trend.





Background

16 billion dollar disasters in 2017







Source: EMDAT (2017): OFDA/CRED International Disaster Database, Université catholique de Louvain – Brussels – Belgium OurWorldInData.org/natural-catastrophes/ • CC BY-SA

Background

Figure 1.14: New displacements by disasters by hazard category, 2008 to 2016 Figure 1.19: Countries with the most new displacements by disasters in 2016 Weather related 14.0% Absolute numbers 31.9m Geophysical 45 42,4 China TOTAL 40 (2008 - 2016) Philippines 86.0% 26.9 227.6m 195.7m 35 2,400,000 India 32,4 30 Indonesia 1,246,000 Average: 25,3 m/year SNOTTIM 20 1,107,000 United States 22.1 19 Cuba 1,079,000 16.7 15.0 15 864,000 Japan 614,000 10 Bangladesh 15.8m 509,000 Myanmar 5 4.5m 4.0m 500,000 Sri Lanka 0 2009 2015 2008 2010 2011 2012 2013 2014 2016 4 n Source: IDMC Source: IDMC, with UN Population Division data MILLIONS

7,434,000

5,930,000

Background: What is Community Resilience?

Community resilience: The ability of a community to successfully respond to and recover from a disaster.

- A community's post-disaster resilience is dependent on the citizens' ability to return to the devastated area
- For example, Hurricane Katrina's temporary housing locations discouraged the return of residents and hindered the city's ability to recover



T. J. Campanella, "Urban Resilience and the Recovery of New Orleans," American Planning Association., vol. 72, no. 2, pp. 141-147, (2006).

Background: What is Temporary Housing?



Table 1: Summary of Utilized Data

Shelter Type	Expected Use Timespan	Examples
Emergency Shelter	1 to 3 Nights	A safe dry location or building
Temporary Shelter	2 to 3 Weeks	Tent or public mass shelter
Temporary Housing	6 Months to 3 Years	Rental houses or prefabricated units
Permanent Housing		A new, upgraded or refurbished home



Introduction

Hurricane Harvey's devastation resulted in prolonged displacement for nearly 40,000 peoples.

- 8,000 occupying all vacant rental options/hotels
- 30,000 in emergency shelters.

The proposed solution for this housing dilemma is to improve community resilience using a **data-driven forecasting and supply chain model**, which accounts for disaster severity and available inventory of manufactured temporary housing units.

Data-Driven Forecasting Model

<u>Consumer Price Index (CPI):</u> "measures the average change over time in prices paid by urban consumers for a market basket of consumer goods or services"

Parameters CPI_L: Consumer Price Index-Adjusted Losses

THU: Temporary Housing Unit

Average CPI_L per THU(
$$\bar{x}$$
) = $\frac{\sum_{i=0}^{n} \left(\frac{CPI_{L_{i}}}{THU_{req_{i}}} \right)}{n}$

n = Number of disaster being considered

$$THUF orecast = \frac{CPI_i}{\bar{x}}$$

Historical Temporary Housing Data and Forecast



Table 2: Summary of Utilized Data with Forecasted Demand

Hurricane	Year	Rank	Category	Temp. Housing Units	CPI-Adjusted Losses (in billions)		
Katrina, Rita	2005	1	3	+200,000*	\$ 185.2		
Harvey	2017	2	4	5,283	\$ 125.0		
Ivan, Charley,	2004	3	4	17,000	\$ 71.6		
Frances, Jeanne				5 0 M			
Sandy	2012	4	1	118*	\$ 70.9		
Ike	2008	5	2	3,692	\$ 35.1		
Wilma	2005	6	3	1,182	\$ 24.5		
Irene	2011	7	1	784	\$ 15.1		
Mathew	2016	8	4	161	\$ 10.4		
* Not considered for this study							

*Hurricane Katrina, Rita and Sandy's THU data were excluded from the study.

Katrina and Rita excluded because the large temporary housing response skewed the data and was identified as an outlier.

Sandy excluded due to New York's active effort to minimize temporary housing usage.

Validation of Forecasts



Table 3: Validation of Forecasted Demand

Hurricane	Year	Rank	Category	THUS	Forecast THUs	CPI-Adjusted Losses
						(in billions)
Katrina, Rita	2005	1	3	+200,000	7,827	\$ 185.2
Ivan, Charley,	2004	3	4	17,000	3,026	\$ 71.6
Frances, Jeanne		2 3				
Sandy	2012	4	1	118	2,996	\$ 70.9
Ike	2008	5	2	3,692	1,483	\$ 35.1
Wilma	2005	6	3	1,182	1,035	\$ 24.5
Irene	2011	7	1	784	638	\$ 15.1
Mathew	2016	8	4	161	439	\$ 10.4

The forecasted levels accurately predict the lower adjusted CPI disasters, but become conservative with larger CPI losses.

• Conservative forecast only hinders effect of the supply chain model

Supply Chain Model: The Newsvendor



The newsvendor model:

- Historically used for inventory control
- Maximizes the expected profit or minimizes the expected loss
- Reduces restocking or emergency purchasing delays

J. Wu, J. Li, S. Wang, and T. C. E. Cheng, "A Note on Mean-variance Analysis of the Newsvendor Model with Stockout Cost", Omega, no. 852, pp. 1–15, (2008).

Critical Fractile for Standardized Normal Loss

$$L(Z^*) = \frac{Cu}{Co + Cu} \tag{1}$$

Optimized Stocking Inventory

$$Q^* = \mu + \mathbf{Z} \times \sigma \tag{2}$$

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Cu = Cost of one unit too few Co = Cost of one unit too man

Co: \$35,000 Cu: \$90,000

*Values assessed from a FEMA professional and an industry professional











C. Fugate, "*Catastrophic Preparedness: How Ready Is FEMA for the Next Big Disaster?*" FEMA, (2011). L. Strickler, "*FEMA Requesting Manufactured Homes for Harvey Victims.*" CBS News, CBS Interactive, (2017).







Fill Rate: Percentage of people "with" temporary housing

C. Fugate, "*Catastrophic Preparedness: How Ready Is FEMA for the Next Big Disaster?*" FEMA, (2011). L. Strickler, "*FEMA Requesting Manufactured Homes for Harvey Victims.*" CBS News, CBS Interactive, (2017).



100%

90%

80%

70% 60% 50%

20%

10%

0%

문 40% 30% 81%

15000



Expected loss for **9,563** THU is **\$164** *million* for Hurricane Harvey Fill Rate: Percentage of people "with" temporary housing

9563

Manufactured Temporary Housing Inventory

Fill Rate vs. Temporary Housing Inventory

53%

4000

77%

C. Fugate, "*Catastrophic Preparedness: How Ready Is FEMA for the Next Big Disaster?*" FEMA, (2011). L. Strickler, "*FEMA Requesting Manufactured Homes for Harvey Victims.*" CBS News, CBS Interactive, (2017). 31%

1700





100% 90% 80% 81% 77% 70% Rate (%) 60% 50% 53% 40% 30% 31% 20% 10% 0% 15000 4000 1700 9563 Manufactured Temporary Housing Inventory

Fill Rate vs. Temporary Housing Inventory

Expected loss for **9,563** THU is **\$164** *million* for Hurricane Harvey Fill Rate: Percentage of people "with" temporary housing

FEMA's THU baseline inventory is 4,000, and it was reported that in actuality have only 1,700.

C. Fugate, "*Catastrophic Preparedness: How Ready Is FEMA for the Next Big Disaster?*" FEMA, (2011). L. Strickler, "*FEMA Requesting Manufactured Homes for Harvey Victims.*" CBS News, CBS Interactive, (2017).

- Provide a predicted 77% fill rate for temporary housing needs.
 - Compared to a fill rate of **53%** and **26%** from FEMA's baseline inventory of 4,000 and the reported actual inventory of 1,700

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- Reduce expected losses by approximately:
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- Reduce expected losses by approximately:
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- Can be applied to any natural disaster:
 - Hurricane Maria, Florence, etc.

