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Slide # 1

# Development of a Methodological Approach to Strategic Fire Service Planning Combining Concepts of Risk, Hazard and Scenario-based Design

PSAM12

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Slide # 2

#### **Contents**

- Project Background
- Empirical foundation: Analysis of fire service incident data
- Methodology for strategic fire service planning
  - Hazard-based approach
  - Risk-based approach
  - Scenario approach
- Conclusions
- References



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# **Project** "TIBRO"

- = Tactical-strategic Innovative Risk-based Fire Service Planning
- ORBIT (1970s study still referenced and used today)
- Funded by the German Federal Ministry of Education and Research
- From April 2012 to March 2015
- Objective: scientific foundations for public fire service planning adaptive for future challenges

# Need for fundamental research



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Slide # 4

#### Analysis of fire service incident data

- Hypotheses on risks of different settlement structures in existing planning methods
- Operationalisation of risk:





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Slide # 5

#### Analysis of fire service incident data

 Hypotheses on risks of different settlement structures in existing planning methods

| Parameter<br>Risk<br>factor | Height of<br>building | occupancy | Construc-<br>tion type | age of<br>building | category of<br>street |
|-----------------------------|-----------------------|-----------|------------------------|--------------------|-----------------------|
| Coping<br>demand            |                       |           |                        |                    |                       |
| Property damage             |                       |           |                        |                    |                       |
| Physical injury             |                       |           |                        |                    |                       |
| Frequency                   |                       |           |                        |                    |                       |



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Slide #6

## Sample municipalities

- City 1: pop. ca. 350.000, 5 years of data, 1.022 data sets (structure fires only) [18]
- City 2: pop. ca. 690.000, 4 years of data, 17.093 data sets [17]
- **County\*:** pop. ca. 305.000, 2.75 years of data, 330 data sets [19]

#### Fire service data

- -Logs from control rooms
- -Incident action reports

#### Additional data

- -Number of buildings, km in each category
- -Type of building per street address



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Slide # 11

### **Results of Data Analysis**

- Inconclusive results
- Proof of principle
- Cross-checking methodologies
- Issues
  - -municipal responsibility
  - $\rightarrow$  statistical population (too) small
  - -varying data collection procedures
    - by fire services
  - -incomplete data sets
    - (e.g. the building age)

| Parameter          | Height of building | occupancy | Construc-<br>tion type | age of<br>building | category of<br>street |
|--------------------|--------------------|-----------|------------------------|--------------------|-----------------------|
| Risk factor        |                    |           |                        |                    |                       |
| Coping<br>demand   |                    |           |                        |                    |                       |
| Property<br>damage |                    |           |                        |                    |                       |
| Physical injury    |                    |           |                        |                    |                       |
| Frequency          |                    |           |                        |                    |                       |
| Risk factor        |                    |           |                        |                    |                       |
| Coping<br>demand   |                    |           |                        |                    |                       |
| Property<br>damage |                    |           |                        |                    |                       |
| Physical injury    |                    |           |                        |                    |                       |
| Frequency          |                    |           |                        |                    |                       |
| Risk factor        |                    |           |                        |                    |                       |
| Coping<br>demand   |                    |           |                        |                    |                       |
| Property<br>damage |                    |           |                        |                    |                       |
| Physical<br>injury |                    |           |                        |                    |                       |
| Frequency          |                    |           |                        |                    |                       |



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Slide # 12

# **Risk-based Strategic Fire Service Planning**

- Many hazard-based methodologies available
- "Risk = f (P, C)"
- Paradox of probabilities:
  - -Lim ->0 but still need to preplan for seldom events
  - -Low probability/high impact events
  - -No residential fire for communities < pop. 18,750? "P =0" (6 yrs) [9]
- In Germany no approved risk acceptance criteria
- "How safe is safe enough"?
  - -No valid scientific answer possible
  - Ethical considerations → political decision-making based on scientific foundations (Analytic-deliberative approach [11])



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Slide #13

## **Scenario Approach**

- reduce virtually infinite number of incidents to a manageable number
- Questions:
  - -Necessary number of scenarios
  - -Criteria for selecting scenarios
    - Frequency
    - Criticality (spectrum from worst to simplest case)
    - ...?



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Slide # 14





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Slide # 15

#### Conclusions

- Risk-based approach appropriate
- Goal: Determine adequate level of risk (spending, safety)
- fundamental research necessary on risk characteristics
- Valid data base required (lack of national fire service statistic)
- Studies with city data confirmed principle of fire service data analysis for risk research



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Slide #16

# Thank you

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Slide # 17

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Slide # 18

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